

## Appendix L – Strategy To Reduce Damages To Existing Flood Prone Structures And Facilities

West Virginia is confronted with significant floodplain development issues and watershed growth that pours increasing amounts of runoff into the narrow stream channels. Before enactment of the first floodplain management ordinance in the State (Matewan, 1970), thousands of structures were constructed within the 100- year frequency floodplain. Census 2000 data shows that prior to 1970 at least 430,000 residential structures were constructed in the State. Upon adoption of the Flood Insurance Rate Maps and enactment of the required floodplain management ordinances, each county and municipality in the region was burdened with floodplain structures that had been "grandfathered" into the program in their flood prone location. These structures represent a significant amount of the damageable property affected in the State.

It is estimated that there are over 110,000 flood prone structures in the regulated floodplains of West Virginia. Commercial structures are frequently concentrated in municipal areas within the floodplain, while residential structures are scattered throughout the floodplain. A significant number of critical institutional facilities, including schools, Federal and State offices, post offices, public utilities, police and fire stations, are located within the floodplain. All of these structures and facilities will continue to be damaged by flooding unless some corrective action is taken by Federal or State programs.

#### 1. Projected Floodplain Growth:

The State of West Virginia is not anticipating significant population growth by the year 2025. Current projections show the population remaining stable between 1.8 and 1.9 million people during the next 25 years. However, some areas of the State (Berkeley, Jefferson, and Monongalia counties) have been experiencing population growth due to immigration from adjacent states (Maryland, Virginia, and Pennsylvania) and sprawl from adjacent municipal areas (Putnam County). Berkeley County's population has grown 28.7% since 1990 (highest population growth in the State). The City of Martinsburg, WV (Berkeley County) has experienced the highest population growth rate (6.4%) of all cities in West Virginia since 1990. Jefferson County also has experienced population growth (17.4%) since 1990. Both Monongalia County (8.4%) and the City of Morgantown (3.6%) experienced growth since 1990 that was associated with commercial

development along the Interstate 79 corridor. These growth rates have generated increased housing construction accompanied by commercial (retail, office and manufacturing sectors) growth along interstate corridors. Increased stormwater flooding in these municipal and county areas was an issue raised by the participants in the Martinsburg, Winfield, Clarksburg and Parkersburg workshop meetings.

The Interstate 81 and 79 corridors have become catalysts for land development. The moderate to flat topography of the I-81 corridor in Berkeley County has supported higher densities of development than is common in much of West Virginia. Proposed highways (i.e. Corridor H linking interstates 81 and 79) will bring northern Virginia and West Virginia closer together. This connection will increase the likelihood that northern and eastern regions of the State will continue to be bedroom communities and second or vacation home locations for out-of-state workers. Due to the rugged topography of this region, pressures to develop the floodplains in these areas will increase in step with continued growth.

Similar population growth patterns are evident in the Teays Valley area (between Huntington and Charleston). The Interstate 64 corridor between the two largest cities within the State has been a significant factor in this growth. According to the 2000 Census, Putnam County had the second highest population growth rate (20.4%) in the State since 1990. Putnam County, as in the case of Berkeley County, has experienced growth in new housing and commercial development as well as stormwater flooding and development pressures in the floodplain. The current upgrading of portions of I-64 to handle increased traffic is an additional consequence of growth in the corridor.

This growth (coupled with higher disposable incomes) contributes to demands for new housing, development of new commercial centers along highways and at interchanges (replacing older commercial centers in municipal areas), and upgraded and/or expanded institutional facilities (schools, hospitals, and corrections) to support population growth. These growth areas are confronted daily with floodplain development pressures and increasing construction of impervious cover in their watersheds. Stormwater flooding has been identified as a significant issue in all of the growth areas in the State (See Appendix I).

Without appropriate stormwater runoff controls and strict enforcement of existing floodplain management ordinances, these areas will experience increasing flood damages, de-stabilized stream channels, and potential losses of life. Many of the recommended actions in Section 6 are formulated to reduce damages to new floodplain construction, assist floodplain managers in administering existing ordinances and to control stormwater runoff. However, new residential and commercial growth will represent only a fraction of the damageable property already located in the State's floodplains. The inventory of pre-FIRM floodplain structures will remain subject to damages by flooding unless deliberate actions are taken to reduce their losses. The individuals and families living and working in those structures will continue to live at risk while they remain in the floodplain.

#### 2. Inventory of Floodplain Structures:

Before enactment of floodplain management ordinances in 1970, approximately 430,000 structures were constructed within the State. Upon adoption of the Flood Insurance Rate Maps (FIRM's) and enactment of the required floodplain management ordinances, each county and municipality in the State accepted floodplain structures that had been "grandfathered" into the National Flood Insurance Program in a flood-prone condition. These structures continue to represent a significant percentage of the damageable property affected by annual floods. Unfortunately, most of the pre-FIRM structures were not built according to any recognized building code and many are not covered by flood insurance. Thousands of manufactured homes were located within the State's floodplains prior to the advent of the national flood insurance program.

A. At-risk structures: As a part of the investigations undertaken for the Statewide Flood Protection Plan, a preliminary at-risk structure identification/count was undertaken by the Pittsburgh District of the USACE in 2002. A combination of FEMA's Q3 and DFIRM floodplain data (available for 37 of the 55 counties within West Virginia) was overlaid onto aerial photographs. Individual structures were identified and classified by use categories (residential, commercial, and institutional) within the designated floodplain and regulatory floodway. The institutional classification was identified using the Geographic Names Information System (GNIS) and was obtained from the West Virginia Geographic Information System (GIS) Data Catalog. It should also be noted that the numbers listed are conservative as only areas with a FEMA-designated floodplain and/or floodway were analyzed.

Results of the thirty-seven-county analysis identified 81,054 structures located within the 100- year frequency flood zone. Shown below is the distribution of structures within the known floodplains of the thirty-seven counties:

| USE           | NUMBER |
|---------------|--------|
| Residential   | 66,071 |
| Commercial    | 14,223 |
| Institutional | 760    |
| Total         | 81,054 |

For structures located in the designated regulatory floodway, the following results were obtained:

| USE           | NUMBER |
|---------------|--------|
| Residential   | 3,198  |
| Commercial    | 746    |
| Institutional | 27     |
| Total         | 3,971  |

To project the number of structures that are in the remainder of the State, the census data tracts were overlaid on the mapping generated. A match was then performed to indicate

the tracts with identified structures on them and those that did not. The population base of each category is:

| Total State Population            | 1,808,344 |
|-----------------------------------|-----------|
| Population with Q3 data Available | 1,155,378 |

This table indicates that the available floodplain information accounts for 63.89% of the State's population. To estimate the structure count for the remainder of the State, this number was factored into the known count. The results of this computation, with the total column rounded, follow:

| USE           | NUMBER<br>OF KNOWN | ESTIMATED<br>REMAINDER | TOTAL   |
|---------------|--------------------|------------------------|---------|
|               | STRUCTURES         |                        |         |
| Residential   | 66,071             | 23,857                 | 90,000  |
| Commercial    | 14,223             | 5,136                  | 19,400  |
| Institutional | 760                | 274                    | 1,000   |
| Total         | 81,054             | 29,267                 | 110,400 |

For the regulatory floodway, this analysis yields the following (again the totals are rounded):

| USE           | NUMBER<br>OF KNOWN | ESTIMATED<br>REMAINDER | TOTAL |
|---------------|--------------------|------------------------|-------|
|               | STRUCTURES         |                        |       |
| Residential   | 3,198              | 1,155                  | 4,400 |
| Commercial    | 746                | 269                    | 1,000 |
| Institutional | 27                 | 10                     | 40    |
| Total         | 3,971              | 1,434                  | 5,400 |

However, this number is artificially low. Only 23 of the counties with Q3 data have the detailed studies where the floodway is delineated, and then only on those streams with an at-risk population deemed large enough at the time to justify the expense of delineating a floodway. In fact, an analysis of the available Q3 data indicates that floodways represent less than 1% of the land indicated in the floodplain, where a more realistic estimate based on HEC model computations ranges from 5 to 15 percent. In order to obtain a better estimate, Kanawha County was selected as a good example of floodway/floodplain determination since that county had a relatively large amount of floodway calculated. The comparison of this data indicates:

| TOTAL STRUCTURES IN<br>KANAWHA COUNTY | NUMBER IN<br>FLOODWAYS | PERCENTAGE<br>IN FLOODWAY |
|---------------------------------------|------------------------|---------------------------|
| FLOODPLAINS                           |                        |                           |
| 11,166                                | 1,714                  | 15.35%                    |

This number (15.35%) is likely closer to the actual value. For purposes of the Statewide Flood Protection Plan, 10% of the total number of structures in the floodplain would likely be in the floodway. Utilizing this factor gives the final result of (with the estimated totals rounded):

| USE           | ESTIMATED<br>FLOODPLAIN | ESTIMATED<br>FLOODWAY |
|---------------|-------------------------|-----------------------|
|               | TOTALS                  | TOTALS                |
| Residential   | 90,000                  | 9,000                 |
| Commercial    | 19,400                  | 1,940                 |
| Institutional | 1,000                   | 100                   |
| Total         | 110,400                 | 11,000                |

The at-risk structure identification process was unable to discern units within the floodplain whose first habitable floor was above the Base Flood Elevation (BFE), but generally speaking, most units constructed before the enactment of local floodplain management ordinances did not have first floors elevated above the BFE. Most structures constructed within the floodplain after enactment of the ordinances have a first floor elevation higher than the 100- year flood. Analysis of floodplain permit actions by the counties and municipalities following enactment of their ordinances would enable discernment of elevated versus non-elevated structures. The structure count data was georeferenced so that the data can be incorporated into a GIS database format for display and planning purposes. The accuracy of the at-risk structure count is limited by the age and quality of the aerial mapping, the number of structures whose first floor is located above the BFE (Post-NFIP construction) and the ability of the "identifiers" to discern the various types of structures by map observation.

B. Floodway structures: Those structures identified within the FEMA designated floodway are at-risk from floodwaters whose velocity is more of a threat than water depth. Floodway water velocities can exceed 10 feet per second resulting in significant dynamic forces against un-reinforced basement walls and wood frame construction. Due to the high water velocities, scouring around structures is common leading to undermining of foundations, pillars, columns and walls. This process normally results in failure of buildings, retaining walls, and bridge piers. Figure No. 1 shows the effects of high velocity floodwaters on residential construction in the floodway. These hydrodynamic forces can result in severe damages or total destruction of standard residential construction.

Generally, the floodway zone also experiences the greatest flood depths. Significant water depths (>5 feet) and velocities result in buoyancy forces that will dislodge and float most unanchored manufactured homes, vehicles, and storage tanks. Excessive water depths (>10 feet) will cause buried storage tanks, utility vaults and caskets to rise above ground and float. The floodway also carries the greatest amount of floatable debris: debris that can act as a battering ram against other structures within the floodway zone. The majority of residential structures, especially manufactured homes, suffering total destruction in flood events are located within the floodway zone. The July 2001 flooding in southern West Virginia resulted in the total loss of hundreds of floodway zone structures including many manufactured homes. Figure No. 2 shows the affects of floodwaters on manufactured housing located in the floodway zone due to these extremely destructive forces.



Figure L-1: Residential structure damaged in floodway.



Figure L-2: Manufactured home damaged in floodway.

C. Commercial structures: The majority of commercial structures in the State are clustered within municipal centers. These centers contain the economic, financial, legal, security, social organizations and public infrastructure upon which much of the county population depends. The municipal areas of the State that are subject to flooding represent a significant challenge to damage reduction strategies. During regional flood events, protection of these critical social and public centers is a key to recovery of the local economy and social structure of the entire county. As concentrations of employment, public services, fire and police, and retail shopping, municipal areas contain commercial and institutional structures and infrastructure that should be considered for protection in place.

Due to their size, construction methods and materials, many commercial structures can be protected using measures that are not otherwise feasible for residential structures. Commercial protection measures can include dry floodproofing methods such as waterproofing, veneer walls, ring- walls, and ring levees. These methods have been widely used throughout the nation and are effective in reducing flood damages.

Improvements in the interstate highway system in West Virginia have resulted in the creation of new commercial centers at many highway interchanges. Interchanges on Interstates 64, 70, 79, 77 and 81 have provided significant opportunities for regional malls and institutional facilities. Several of those interchanges are located within or adjacent to developable floodplain land. County and municipal officials are confronted with retail development proposals surrounding these interchanges that offer significant employment and revenue opportunities, but require variances for construction in designated floodplain areas. Without feasible site alternatives, the promise of economic growth and jobs will prevail over potential floodplain violations. Providing feasible site

development alternatives at these interchange locations would lessen the potential for unwarranted and unwise decisions to grant floodplain variances.

D. Institutional structures: A number of institutional structures including schools, Federal and State offices, post offices, public utilities, police and fire stations, and other essential services are located within the State's floodplain. These structures provide a wide array of essential social and public services to the State's population. Most of these structures and facilities are not protected by flood insurance and due to requirements for unconstrained public access; most have been constructed with first floors at ground level with little consideration for flood protection. Some of these structures and facilities are located within protected municipal areas, but many of them have been constructed outside of municipal areas in the floodplain for lack of economically feasible flood-safe sites. Many institutional facilities have been located in the floodplain subsequent to the enactment of Executive Order 11988. All of these institutional structures and facilities will continue to be damaged by flooding unless they are addressed by one or more existing Federal or State programs.

E. Industrial facilities: Many of the State's largest single industries and industrial complexes are located within floodplain areas. Due to the massive footprint of their production facilities, spatial requirements for materials storage, and need for convenient access to truck, rail and waterway access, floodplain areas are the site of choice for large industries. Major industrial complexes along the Kanawha, Ohio, Little Kanawha, Big Sandy and Monongahela rivers constructed before the advent of the NFIP are located within the 100-year floodplain and are subject to flood damages. These major sources of employment and tax revenue in the State need to be protected from flood damages. Many industrial parks constructed in the State subsequent to the NFIP have been located out of the floodplain.

#### **3. Historical Flood Damage Reduction Practices:**

Past efforts to reduce damages have been reactionary in nature and targeted at primary damage centers in the State. Following one or more damaging floods, Congressional action authorized detailed studies of flood protection works for specific damage centers. In some cases, entire watersheds or basins (Kanawha River, Potomac River, Tug Fork, Cheat River, Greenbrier River) were evaluated for comprehensive flood protection. Other Federal and State programs applied funds to the acquisition of floodplain structures damaged by flooding. These floodplain acquisition programs are effective in reducing damages, but have only been applied following flooding events and are frequently funded at a level far below the identified need.

This tactical approach to flood damage reduction has been successful in reducing damages at specific locations within the State, but many other areas (including numerous municipal areas) remain unprotected. There are approximately 248 municipalities within the State. Fifty-five of those municipalities are the government centers for the counties. Table L-3 shows a listing of the county seats in the State with comparative population statistics. Table L-4 shows the relationship of each of these government centers to their respective county and the employment base they provide to the county.

|   | 2000 Consus Populations                        | Doreant county seat of |
|---|--|------------------------|
| Counties - County Seats                     | 2000 Census Populations Percent county seat of |                        |
| Barbour Philippi                            | 15557 2870                                     |                        |
| Barbour – Thinppi<br>Berkeley – Martinsburg | 75905-14972                                    | 20%                    |
| Boone - Madison                             | 25535-2677                                     | 10%                    |
| Boone - Wadison                             | 14702 1011                                     | 70/                    |
| Brooke Wellsburg                            | 25447 2891                                     | 11%                    |
| Coball Huntington                           | 06784 51475                                    | 520/                   |
| Calbour Grantsville                         | 7582 565                                       | <u> </u>               |
| Clay Clay                                   | 10320 503                                      | <u> </u>               |
| Clay - Clay<br>Doddridge West Union         | 7402 806                                       |                        |
| Doddfidge – West Union                      | 7403-806                                       |                        |
| Fayette - Fayetteville                      | 47579-2754                                     | 0%                     |
| Glimer – Glenville                          | /160-1544                                      | 22%                    |
| Grant – Petersburg                          | 11299-2423                                     | 21%                    |
| Greenbrier - Lewisburg                      | 34453-3624                                     | 11%                    |
| Hampshire - Romney                          | 20203-1940                                     | 10%                    |
| Hancock - New Cumberland                    | 32667-1099                                     | 3%                     |
| Hardy - Moorefield                          | 12669-2375                                     | 19%                    |
| Harrison - Clarksburg                       | 68652-16743                                    | 24%                    |
| Jackson - Ripley                            | 28000-3263                                     | 12%                    |
| Jefferson - Charles Town                    | 42190-2907                                     | 7%                     |
| Kanawha - Charleston                        | 200073-53421                                   | 27%                    |
| Lewis - Weston                              | 16919-4317                                     | 26%                    |
| Lincoln - Hamlin                            | 22108-1119                                     | 5%                     |
| Logan - Logan                               | 37710-1630                                     | 4%                     |
| Marion - Fairmont                           | 27329-19097                                    | 70%                    |
| Marshall - Moundsville                      | 56598-9998                                     | 18%                    |
| Mason - Point Pleasant                      | 35519-4637                                     | 13%                    |
| McDowell - Welch                            | 25957-2683                                     | 10%                    |
| Mercer - Princeton                          | 62980-6347                                     | 10%                    |
| Mineral - Keyser                            | 27078-5303                                     | 20%                    |
| Mingo - Williamson                          | 28253-3414                                     | 12%                    |
| Monongalia- Morgantown                      | 81866-26809                                    | 33%                    |
| Monroe - Union                              | 14583-548                                      | 4%                     |
| Morgan - Berkeley Springs                   | 14943-663                                      | 4%                     |
| Nicholas – Summersville                     | 26562-3294                                     | 12%                    |
| Ohio - Wheeling                             | 47427-31419                                    | 66%                    |
| Pendleton - Franklin                        | 8196-797                                       | 10%                    |
| Pleasants - St. Marys                       | 7514-2017                                      | 27%                    |
| Pocahontas - Marlinton                      | 9131-2017                                      | 13%                    |
| Preston - Kingwood                          | 29334-2944                                     | 10%                    |
| Putnam – Winfield                           | 51589-1858                                     | 4%                     |

|                           | 2000 Census Population | County Seat Population as |
|---------------------------|------------------------|---------------------------|
| County – County Seat      | County – County Seat   | Percentage of County      |
| Raleigh – Beckley         | 79220-17254            | 22%                       |
| Randolph – Elkins         | 28262-7032             | 25%                       |
| Ritchie - Harrisville     | 10343-1842             | 18%                       |
| Roane - Spencer           | 15446-2352             | 15%                       |
| Summers – Hinton          | 12999-2880             | 22%                       |
| Taylor - Grafton          | 16089-5489             | 34%                       |
| Tucker - Parsons          | 7321-1463              | 20%                       |
| Tyler - Middlebourne      | 7592-870               | 11%                       |
| Upshur - Buckhannon       | 23404-5725             | 24%                       |
| Wayne - Wayne             | 42903-1105             | 3%                        |
| Webster - Webster Springs | 9719-808               | 8%                        |
| Wetzel - New Martinsville | 17693-5984             | 34%                       |
| Wirt - Elizabeth          | 5873-994               | 17%                       |
| Wood - Parkersburg        | 87986-33099            | 38%                       |
| Wyoming - Pineville       | 25708-715              | 3%                        |

Other commercial centers, although not government centers, do provide employment, commerce, financial and real estate services, police and fire services and social and public services. Municipal areas (towns and cities) are generally the center of commercial development within the counties and provide employment and both public and social services to the surrounding county population. Municipal centers also provide substantial county population with potable water and sewerage service from centralized or regional treatment facilities. In some cases, these essential public facilities are subject to flood damages or total loss. Many rural county areas, beyond the reach of municipal infrastructure systems, rely on public service districts (PSD's) for these utility services.

As a result of multiple flood events, many affected municipal areas suffer deterioration of their housing stock, losses of commercial property and recurring damages to infrastructure and population losses. Without significant capital investments, these communities begin to lose their effectiveness as commercial and service centers of the county population. Historically, these unprotected municipal areas either were not sufficiently damaged to warrant detailed flood damage studies, proposed flood protection projects were not found to be economically justifiable or a financially capable project sponsor was not identified to share the project construction costs. In some cases, environmental issues restricted the alternatives that could be considered to protect these damaged areas. Many feasible plans for protecting both municipal and county damage areas remain on office shelves today.

#### 4. Impediments to the Implementation of Flood Damage Reduction Measures

A. Well conceived, soundly formulated and technically feasible flood protection plans have been prepared for several flood damaged areas of the State. Unfortunately, these plans were never implemented for a variety of reasons. A review of those plans shows that there are three primary reasons that proposed flood protection plans were never implemented: 1) lack of economic justification to implement the project, 2) lack of an eligible and financially capable non-Federal sponsor to support the project, and 3) environmental compliance issues under NEPA. These three issues have prevented implementation of a variety of flood damage reduction measures throughout the State. A discussion of those three impediments and potential solutions follows.

B. Economic Justification: The Flood Control Act of 1936 (see Figure L-3) required that the benefits of any flood control project, to whomever they accrue, must exceed the costs. Since that enactment, Federal agencies formulating water resources development projects have been required to justify the economic efficiency of flood control projects.

In 1983, the Economic and Environmental Principles for Water and Related Land Resources Implementation Studies (known as the Principles and Guidelines or the P&G) were enacted by then President Reagan. The Corps of Engineers, Bureau of Land Reclamation, Tennessee Valley Authority and the Natural Resources Conservation Service must all adhere to the economic and environmental requirements of the P&G for developing and recommending flood control projects. The economic justification requirements for project feasibility were further defined in the P&G.

### DECLARATION OF POLICY

Section 1. It is hereby recognized that destructive floods upon the rivers of the United States, upsetting orderly processes and causing loss of life and property, including the erosion of lands and impairing and obstructing navigation, highways, railroads, and other channels of commerce between the States, constitute a menace to national welfare; that it is the sense of Congress that flood control on navigational waters or their tributaries is a proper activity of the Federal Government in cooperation with States, their political sub-divisions and localities thereof; that investigations and improvements of rivers and other waterways, including watersheds thereof, for flood-control purposes are in the interest of the general welfare; that the Federal Government should improve or participate in the improvement of navigable waters or their tributaries including watersheds thereof, for flood-control purposes if the benefits to whomsoever they may accrue are in excess of the estimated costs, and if the lives and social security of people are otherwise adversely affected.

## Figure L-3: 1936 Flood Control Act Language

In all cases, unless specifically authorized otherwise (such as the case of Section 202 authority for the Tug Fork Basin and the Section 581 authority for the Cheat River Basin), the Federal agency must determine by rigorous economic analysis that the average annual benefits attributable to the project exceed the average annual costs of the project or program to justify its construction or implementation. For flood damage reduction projects or programs, project benefits are determined to be reductions in the costs of flood damages to residential, commercial, institutional, industrial, transportation

and emergency and recovery costs attributable to the construction and operation of some flood damage reduction measure or combination of measures. Those measures are described below.

Generating economic benefits in small communities in West Virginia can be a daunting task. Normally, economic analysis requires estimations of flood damages both with and without projects in place as well as considerations for streams of benefits and costs accumulated through the economic life of the project with application of appropriate interest rates. The final economic analysis results in a benefits-to-costs ratio known as the BCR. Projects with a BCR of 1:1 or greater are considered for implementation. In simplified terms, economically justified projects are generating more than 1 dollar of flood damage benefits (reductions in damage costs) for each dollar of project development and operating costs spent. The comparison of cumulative project benefits and costs over the projects economic life determines the economic feasibility of the project.

In West Virginia, as in many parts of Appalachia, there are only a handful of municipalities that contain the population density and development values that can generate sufficient flood damage benefits to justify construction of major flood protection measures. Communities such as Huntington, Parkersburg, Point Pleasant, and Moorefield have high densities of residential, commercial, industrial and institutional development that have experienced significant flooding damages over a number of years. The combination of dense development and significant, recurring flood events has resulted in economic justification of local protection projects to protect those areas.

In addition, the accumulation of significant and recurring flood damages at numerous communities within larger basins and watersheds have generated sufficient flood damage benefits to justify flood control reservoirs such as Bluestone Lake, Summersville Lake, Sutton Lake, Burnsville Lake, Tygart Lake, R.D. Bailey Lake and others in the State. Many smaller communities located within those basins and watersheds enjoy the reduction in flood damages and other benefits generated by those multi-purpose reservoirs.

Unfortunately, there are a number of small municipalities and unincorporated communities within the State that are not located downstream of those flood protection projects. These small communities do not have the concentrations of damageable property that generate sufficient flood damage benefits to justify flood protection projects of a size and scope that are effective or reliable.

Therefore, under current flood-protection justification methods and regulations, these communities must continue to endure repeated flood damages and loss of life. Procedural requirements that demand incremental economic justification of individual project components many times denies flood protection for communities through proven nonstructural measures. Other than floodplain buyout programs offered through the Hazard Mitigation Grant Program of FEMA for repetitive loss structures with flood

insurance, there are few options currently available to floodplain landowners in those communities.

Possible solutions to the technical difficulties in justifying the economic feasibility of these projects may include legislative actions negating the need for economic justification such as were obtained in the Section 202 and 581 authorities in the Tug Fork and Cheat River basins. Although legislative waivers of the benefit cost ratio economic evaluation are possible, such waivers are a rare occurrence and are frowned upon by the Executive Branch of the Federal Government and the Office of Management and Budget (OMB). Use of such economic waivers limits the ability of Federal agencies to budget funds for these projects through the normal annual project budgeting process.

Other solutions to this problem may include modification of the methodologies and procedures used in economic evaluation of Federal flood control projects. Consideration of additional benefit categories that capture improvements in social and economic factors within communities and environmental restoration enhancements could increase benefits attributable to project development and operation. Many of these secondary benefits considered external to the project and therefore not currently eligible, should be investigated for inclusion in the benefit estimation procedures.

Also, the economic evaluation of proposed flood protection projects for municipal areas located within economically depressed counties should be evaluated with consideration for the devastating economic affects that deterioration of that municipal center through flood damages has on the entire county. In West Virginia, many municipal centers function as the center of retail, wholesale, office and manufacturing commercial activities as well as the focus of financial, social, public and security services for much of the county population. Assuming that dispersal of these municipal activities and functions through market forces (reacting to flooding damages) is a normal or good result, denies the known benefits of the economic forces that originally created and shaped the municipal center.

C. Non-Federal Sponsorship: Another major impediment to implementing flood damage reduction projects and programs is the lack of adequate non-Federal sponsorship. The financial condition of many municipal and county governments in the State is marginal at best and is inextricably tied to one or two major industries in the local or regional area. As the financial condition of those industries rise and fall, the economic fortunes of the community fluctuate in lock step. These economic cycles and uncertainties limit the ability of many communities and counties to assume the capital costs or operations and maintenance (O&M) costs of certain flood protection projects. These financial limitations are most critical in situations where structural protection measures are being considered for small municipal areas.

Structural flood control projects such as dams, floodwalls, levees, channel modifications can require non-Federal capital expenditures in excess of \$1 million dollars. Annual operations and maintenance (O&M) costs for these projects can exceed \$50 thousand

dollars. Few counties or municipalities within the State can support these capital construction and O&M costs.

In accordance with Section 103 of the Water Resources Development Act of 1986, all flood damage reduction projects must be financially supported by a qualified non-Federal sponsor. After the passage of this Act, all non-Federal sponsors were required to financially contribute to the planning, design and construction of these projects. The costs of operation and maintenance of flood control projects constructed after the 1986 Act became the entire responsibility of the non-Federal sponsor. Tied to this financial responsibility was the requirement for the non-Federal sponsor to acquire all lands, easements, rights-of-way, and disposal areas as well as performing all relocations (utilities, roads, railroads, etc.) for the project. Although the non-Federal sponsor receives credit for such acquisitions in the total project cost, these requirements are administratively overwhelming for many small communities in the State.

In many instances, incorporated communities in the State do not have the fiscal capability to assume the cost sharing responsibilities for an effective flood damage reduction project. Likewise, many counties and the endangered unincorporated communities within them do not have sufficient fiscal resources to support an effective project either. Many formulated flood protection projects that were found effective in reducing flood damages and were determined to be economically justifiable have not been constructed because of the lack of non-Federal sponsorship. Without a qualified and financially capable sponsor, effective, economically efficient and environmentally sound projects cannot be implemented under the requirements in Section 103 of WRDA 86. Unfortunately, the costs associated with flood damages and flood protection projects continue to rise annually while the financial ability of many communities in the State to act as sponsors of those projects continues to decline. These diverging trends do not bode well for the safety and economic stability of floodplain landowners in the State under current Federal regulations and project implementation laws.

There are potential solutions to the lack of non-Federal sponsorship: a situation that has plagued several feasible flood damage reduction projects in the State. First, full use of the ability-to-pay analysis available through Section 103 (m) of WRDA 86 should be applied to all projects proposed in the State. This analysis evaluates the financial capability of the local and State government to act as capable sponsors. Using economic indices based upon income statistics of the county and state populations, the analysis determines whether the standard cost sharing rate for the non-Federal sponsor can be reduced. The lowest cost-sharing rate allowable through this analysis is five percent. Many areas within the State could qualify for a reduction in the cost sharing rate.

Second, considering the adverse affects that repeated flooding of residential and commercial property in counties and municipalities has on revenues available to the State, it may be in the best interests of the State to act as a non-Federal sponsor on behalf of municipal and county governments in flood damage reduction projects. Recently, the State (through the WV Conservation Agency) has indicated its willingness to serve as the non-Federal sponsor (financially) for flood damage reduction projects in Logan and Cabell counties. This trend of State sponsorship provides a model for future flood damage reduction projects.

Third, non-Federal financial sponsorship for flood protection projects can be secured through local mechanisms such as the Community Improvement Assessment District (CIAD) authority provided by the State legislature. This mechanism allows counties or municipal governments to designate special assessment districts for development of infrastruc ture or flood protection works. Under this authority, individual properties that benefit from a particular development can be assessed a portion of the development cost through the existing real property tax system. Portions of the Section 202 nonstructural flood protection project in the Tug Fork Valley have been financed through a local CIAD.

Fourth, generally speaking, Federal funds cannot be used by a non-Federal sponsor to match other Federal funds for project construction. However, if Federal program or project funds are specifically appropriated with accompanying bill language stating that the funds are to be used as a non-Federal match for a Federal project, then those funds are eligible as a non-Federal financial funding source. This method is used sparingly due to the difficulty in securing such funding authority in Congress.

D. Environmental Impacts: The third impediment to flood protection presents a constraint to the variety of measures that can be realistically considered in formulating protection plans in the State. The same beautiful scenery of the State that draws the tourist and developer to invest within the State has become a detriment to implementation of certain measures. Proven protection measures such as reservoirs, channel modifications, and diversions have been limited in their application within the State in an effort to protect the existing quality of the State 's aquatic and terrestrial ecosystems. Most of the existing flood control dams in the State were authorized and constructed prior to the Environmental Protection Agency's deployment of the National Environmental Policy Act of 1970 (NEPA) regulations. Many of the dams in the State represent not only flood protection but also reliable water supply resources for residential, commercial and industrial users and recreation opportunities.

The philosophical struggle between structural flood protection works and environmental protection was initiated by enactment of NEPA. Although irrevocable damages to the environment, especially water resources, were a growing concern before the advent of NEPA, the formal documentation and disclosure of those damages in a public forum significantly curtailed development of structural measures such as dams. National environmental groups dedicated to the protection of natural resources in the nation assumed the responsibility for protesting construction of certain structural measures in the State.

The environmental impacts of reservoir and channel modification construction and operation on aquatic and terrestrial ecosystems have been well documented through the NEPA procedures. Despite the effectiveness of structural measures in reducing flood damages, many times the scope and severity of anticipated environmental impacts are

perceived to outweigh the expected damage reduction benefits. Flood protection measures have not been implemented in several areas of the State due to concerns of anticipated environmental damages caused by structural measures.

When other, less economically efficient measures cannot be justified, those municipal areas remain subject to flood damages. Alternatives such as nonstructural floodproofing and floodplain evacuations are less effective in reducing some categories of flood damages (infrastructure and transportation uses) and are difficult to justify economically. Without groundbreaking legislative action by State Congressional leadership, nonstructural initiatives such as the Section 202 and 581 projects would not have been possible. Those areas of the State would remain subject to recurring flood damages with little hope of protection if legislative action had not been taken.

The protection of environmental ecosystems in the State is a goal that should be shared by all citizens and Federal and State agencies responsible for formulating and implementing flood protection projects. NEPA demands investigation, documentation and full disclosure of anticipated environmental impacts of flood control measures. That same rigorous analysis needs to be applied to the evaluation and disclosure of the social, financial and moral impacts on the State's population and economy due to recurring floods.

National environmental groups are frequently energized to protest, on all political levels, the construction of certain flood protection measures, but no activist group or organization lobbies against the gradual decline of communities and families due to flooding. Inability to protect municipalities and other centers of commercial activity inplace that are subjected to frequent floods will assure their eventual dissolution. Small municipalities such as Kimball and Keystone in McDowell County were nearly dissolved as much of the revenue producing property in the incorporated areas was destroyed in 2001 and 2002 flooding. Many other small communities in the State face similar realities of annual flood damages and limited protection options. County populations that rely heavily on flood-prone municipal centers for everyday life are likewise placed in jeopardy.

#### 4. Potential Flood Damage Reduction Measures.

A. Structural measures: Flood damage reduction alternatives can be divided into two categories: structural and nonstructural. Structural measures include reservoirs, floodwalls, levees, channel modifications, and stream diversions. All of these measures are constructed to control the movement or course of the water in streams and rivers and their adjacent floodplains. There are numerous examples of structural measures throughout the State (see Table of Existing Projects).

B. Nonstructural measures: Nonstructural measures alleviate flood losses by modifying the susceptibility of land, people, and property to flood damage or by modifying the impact of flooding. Nonstructural measures include, but are not limited to flood warnings, floodproofing (wet or dry), permanent floodplain evacuation, floodplain

zoning, building codes, relocations, and ring walls or earthen dikes around individual properties. Nonstructural measures can also be used to acquire, perpetuate, restore, and enhance the natural capability of floodplains to retain excessive floodwaters, improve water quality, sustain stream flows, and provide fish and wildlife habitat. Several examples of nonstructural measures have been implemented within the State (see Table of Existing Projects).

C. Reservoirs: The State's watersheds are largely uncontrolled by upstream storage. Mainstem and tributary reservoirs are able to reduce peak flows from excess runoff in watersheds. The drainage from 3,478,854 acres out of the total 15.5 million acres within the State is controlled by these storage facilities. The remaining acres generate excess rainfall runoff that can impact downstream development. (See Table of Existing Dams and Locks and Dams).

Of the 32 major watersheds in the State, 23 have no mainstem reservoirs. Appendix L in Section 4 lists the existing reservoirs. These projects are successful in reducing damages, but their benefits only affect those structures located downstream of the dam. Mainstem reservoirs like Sutton Lake in Braxton and Webster counties, Jennings Randolph Lake in Mineral County and Tygart Lake in Taylor and Barbour counties provide a significant level of protection for structures in the floodplains immediately downstream of the dam, but that level of protection quickly deteriorates with the incidence of each uncontrolled intersecting tributary downstream of the dam. Two good examples of this phenomenon are the Bluestone and Burnsville Lake projects.

The Bluestone Lake flood control reservoir on the New River in Summers County (see Figure L-4) provides substantial flood control benefits for the communities located downstream of the dam along the New and Kanawha rivers (including Charleston. This reservoir provides flood control of the drainage from 4,565 square miles of watershed in West Virginia, Virginia and North Carolina. However, the uncontrolled Greenbrier River watershed (1,644 sq. mi.) that intersects the New River one mile downstream of Bluestone Dam can generate substantial flood damages in those same communities that are otherwise protected by Bluestone Dam.

Similarly, the Burnsville lake project in Braxton County provides substantial flood control benefits to communities within the Little Kanawha River Basin. However, an intense thunderstorm over the Sand Fork watershed located just eight river miles downstream of Burnsville caused significant flood damages to the City of Glenville in 1990. Generally speaking, reservoirs are an effective measure in reducing flood damages where their storage capacity can protect extensive floodplain development downstream and where the number of major tributaries between the dam and downstream damage centers is few.



Figure L-4. Bluestone Dam and Lake, Hinton, WV

In addition to flood control, some of these reservoir projects are operated for other purposes including water supply, low-flow augmentation, hydroelectric power generation, recreation and fish and wildlife habitat. Reliable water supplies represent one of the significant byproducts of reservoir storage in watersheds. Combining reservoirs constructed by the NRCS and the Corps of Engineers, a total of 14 reservoirs currently provide municipal and industrial water supplies for communities within the State.

In 1999, several West Virginia counties in the Potomac River basin suffered extreme drought conditions. Extreme drought conditions have also affected Mason, Ritchie, Greenbrier, Morgan, Randolph, Tucker, and Webster counties in the past 3 years. Drought conditions in the current year (2002) for 18 of the 55 counties are worse than experienced in 1999. The construction of additional flood storage reservoirs in watersheds where severe drought conditions are prevalent could address municipal and industrial water needs in those regions of the State.

D. Local Protection Projects (LLP): Local flood protection projects such as floodwalls, levees, river diversions, and channel modifications are an effective means of reducing flood damages. Floodwall and levee projects can protect concentrated residential, commercial, institutional and industrial centers from floodwaters. Several communities within the State derive their flood protection from these structural projects. The level of protection can be adjusted to meet or exceed the NFIP requirements for reductions in flood insurance costs for the protected community.

However, these projects do have some drawbacks. Construction and operation of the floodwalls and levees can require acquisition of valuable urban real estate within municipal areas. Drainage of interior stormwater within the protected community can require expensive (capital and O&M costs) pumping stations and ponding areas. In some cases, the floodwall and levee heights required to protect the community physically and visually divide and isolate neighborhoods within the community. Normally an assessment district is created within the community to fund the annual operation and maintenance costs of the floodwall or levee structure. There are numerous examples of local protection projects in the State including floodwall and levee structures at Huntington, Parkersburg, Point Pleasant, Williamson, Matewan, Moorefield, and Ceredo/Kenova, WV. Figure L-5 shows an example of the structural floodwall method of protection. Figure L-6 shows the flood protection levee project in Moorefield, WV.

Channel modification projects also can reduce flood damages for communities where concentrations of residential, commercial, institutional and industrial development can provide sufficient benefits to justify the project. The hydraulic efficiency of a stream or river can be improved substantially by reconfiguring the cross-section area and sinuosity (meandering) of the channel. Removing meanders and widening and/or deepening the channel through carefully designed excavation can provide significant improvements in the waterway's ability to handle highflow events without over bank flooding. Significant reductions in the 100-year frequency flood event can be attained through channel modifications. Unfortunately, channel modification projects can have two major drawbacks.



Figure L-5. Floodwall protection structure



Figure No. 6 Levee project at Moorefield, WV

First, most floodplain areas in the State include transportation routes (roadway and railway), utilities (sewer, water, gas, electric power, etc.) and buildings of all sizes and uses. All of these uses closely border the stream and therefore must be relocated or removed to modify the shape and direction of the stream channel. Many times, the very improvements needing flood protection must be relocated from the floodplain to construct the channel. This process dramatically reduces the economic benefits required to justify the project. The high costs of relocating railways, highways and utilities that share the floodplain with the stream further exacerbate the difficulties in economic justification of channel modification projects.

Second, in many cases, modification of a stream channel for flood control purposes requires total or partial destruction of the riparian ecosystem along one or both sides of the stream channel. In some cases, channel modifications also require excavation of the streambed as well. This excavation process can result in total or partial loss of the aquatic community in the stream and the associated riparian community as well. Recovery of these fragile ecosystems can take years without guarantee of success.

There are channel modification projects in Beckley, Montcalm, Bramwell, Elkins, Buckhannon, Spencer, Princeton, Griffithsville, Bayard, Blaine, Ridgely and Rainelle. Figure L-7 shows the channel modification project on Little Whitestick Creek in Raleigh County. This project prevented significant damages during the July 2001 flood event in that area. Together, local protection projects (floodwalls, levees, and channel modifications) can be effective in reducing flood damages, but their benefits are confined to a single facility or community while adjacent floodplain communities or individual structures remain susceptible to damages. For municipal centers such as county seats and major commercial developments that provide employment, banking, education and public and social services to the county, local protection projects can be an effective measure for reducing damages. See Appendix H for more information on channel modification.



Figure L-7. Little Whitestick Creek channel modification project

E. Nonstructural protection measures: Nonstructural measures are generally applied to the structures, land or facilities being affected by flooding. The adjoining waterway is generally unaffected by the applied measures. These measures include floodproofing (wet or dry), permanent evacuation of the damageable structures or facilities, zoning of the floodplain land, institution of restrictive building codes, construction of ring walls or ring levees, and flood warning systems.

Floodproofing can be accomplished by raising structures (primarily residential structures) in-place on new extended foundations or by attaching veneer walls and/or applying waterproof coatings onto existing structure walls. Each of these methods prevents floodwaters from entering damageable portions of the structure. Floodwaters are allowed to occupy the lower portions of raised structures where floodwater resistant materials dominate the construction and where enclosed floodwaters offset the dynamic pressures

of moving floodwaters on the raised foundation walls. Figure L-8 shows an example of floodproofing by raising structures on extended foundations.



Figure L-8. Homes floodproofed on raised foundations

Structures with more substantial exterior wall construction can be protected by application of waterproof coatings or construction of veneer walls that prevent water penetration into the protected areas. Generally, buildings with masonry foundations (particularly commercial buildings) can be protected by these "dry" floodproofing methods. Other floodproofing methods permit floodwaters to enter the structure while flood damageable contents are raised above the flood elevation within the structure itself. All of these methods can significantly reduce flood damages when a reliable and credible flood warning system can provide sufficient warning to relocate damageable contents.

Permanent floodplain evacuations are an effective method of reducing flood damages. This method can occur through acquisition and demolition of floodplain structures or through actual physical relocation of structures from the floodplain to a flood-safe site Figure L-9 shows removal of a residential structure from the floodway. Most floodplain acquisition programs are voluntary in nature and result in clearing of the floodplain property and reduction of vacant market housing or construction of new housing in the region. Federal, State and local government structures can be relocated to flood-safe locations under these programs. Acquisition and removal of residential, commercial, institutional and industrial structures and associated facilities from the floodplain accomplishes several flood damage reduction objectives.



Figure L-9. Residential structure being relocated from floodway.

First, permanent removal of structures from the floodplain ends the potential for future damages to those structures. Second, evacuation of structures from the floodway effectively removes obstructions within this hydraulically sensitive area thus reducing the surface elevation of the Base Flood Elevation (100- year frequency flood). In affect, permanent evacuation of the floodway results in decreased flooding potential for all structures located in the adjoining flood fringe. Reducing the flood surface elevation in turn decreases costs of floodproofing structures in the flood fringe and reduces flood insurance costs for non-participating structures. Third, removing structures from the floodway reduces the potential for storage of floatable materials on that property that could add to debris dams at stream crossings. Fourth, removal of floodway structures decreases the potential sources of point and non-point water pollution. Floodplain evacuations also realize an opportunity to upgrade housing resources within the State by construction of new relocation housing in flood-safe locations.

Two relocation communities (Valley View and Mate Creek) were developed during the Section 202 nonstructural project resulting in construction of 78 new homes in that watershed. Once the structure is removed, the evacuated floodplain land can be used for floodplain compatible uses such as recreation, gardening, farming, silviculture, and wildlife habitat. In the Tug Fork Valley Section 202 nonstructural project, evacuated floodway lands were used as replacement wildlife mitigation for riparian lands lost in adjoining floodwall construction in municipal areas. This mitigation technique saved millions of dollars in project costs and increased the supply of high-quality, protected riparian habitat in the stream corridor.

The application and enforcement of zoning restrictions and special building codes to floodplain property can be effective in reducing future damages for new construction and reconstruction/rehabilitation of damaged structures. These measures in and of themselves

do not reduce the incidence of flood damages on existing structures, but they do reduce the possibility of total structure loss that was prevalent in the July 2001 floods in McDowell and Wyoming counties.

#### 5. Proposed Strategy to Reduce Flood Damages of Pre -FIRM Structures.

A. Strategic Plan: A strategic plan does not target specific geographic locations such as named towns, cities or counties for flood protection as has been the premise for previous tactical flood protection initiatives. Being strategic in nature, the plan and its specific components addresses the flooding problems confronting the State and provides broad solutions aimed directly at the problems (not the location of the problems) themselves. The strategic plan components are dedicated to reducing losses of life and flood damages occurring in specific flood zones that are common among all watersheds and political subdivisions within the State. Recommending specific flood protection proposals for communities without full NEPA disclosure of the anticipated environmental impacts is prohibited by Federal Law. Such analysis of environmental impacts would be addressed in subsequent decision documents and action plans.

Considering the large number of structures within the floodplain (approximately 114,000) and floodway (approximately 11,000) zones in the State, any program formulated to effectively reduce damages will require a substantial investment of capital construction funds, years of implementation time (patience), sustained commitment by national, State and local political interests to the Plan, Federal, State and local staff resources, and ongoing cooperation between implementing agencies. The following proposals are based upon a sustained, multi-year effort to reduce flood damages across the State.

B. Strategic Plan Components: The proposed plan components listed below are formulated to address specific flooding and water resources problems experienced by the existing inventory of at-risk structures and the many communities located with the State's watersheds. Each of the 32 major watersheds contains specific floodplain zones (floodway and flood fringe) that are addressed by the plan components. The components are effective in each watershed because they address common problems of flooding in each location. The progression of these components assumes that the proposed statewide flood warning system (see Appendix B) would be implemented as a necessary initial component of the strategic plan providing an increment of protection against loss of life and movable property while these components are being developed.

The Task Force recommends that West Virginia implement the following components of a strategic flood damage reduction plan:

(1) Through a collaborative effort, the USACE and NRCS work jointly with the WVCA to assess the major watersheds. The purpose of this assessment would be to determine whether there are any opportunities to construct additional upstream flood storage & retention facilities in the watersheds that would attenuate flooding, reduce downstream damages, potentially provide a reliable source of potable water for communities within the region and provide improvements in downstream water quality and flow. Several of

the watersheds shown on the map have existing storage facilities operating for flood control, low- flow augmentation and water supply. Previous studies conducted for several of the watersheds by various Federal and State agencies would form the basis for these studies.

This assessment could be funded in part through the USACE Section 22 Planning Assistance to States program for State/regional flood protection studies. Full consideration of the anticipated environmental effects of these potential storage facilities would be coordinated with the WVDNR, WVDEP and USFWS during the assessment.

Those potential storage projects generating substantial flood protection benefits would be proposed for more detailed study through existing or new Congressional authorities. More detailed feasibility evaluations would be initiated only after firm commitments from eligible and financially capable non-Federal sponsors.

(2) Through a collaborative effort of the USACE, NRCS and WVCA, watershed specific assessments should be conducted to determine whether existing municipalities and major unincorporated commercial/industrial centers within the State need to be protected in place to preserve the commercial, service and employment base that now supports the surrounding county population. These protected centers also can serve as relocation sites for commercial and residential development acquired from the floodway. Existing data from previous protection studies for these communities can form the basis for this assessment. The recommendations of these watershed assessments would form the basis for funding requests to pursue specific protection projects at critical municipal centers.

The watershed assessments may be conducted through programs such as the Section 22 PAS and P.L. 83-566 Watershed Protection and Flood Prevention Act. Full consideration of the environmental effects of these potential structures would be coordinated with the WVDNR, WVDEP and USFWS during the assessment.

(3) A voluntary program of permanent acquisition should be developed to address the inventory of existing structures in the regulatory floodway. These structures and their associated facilities are subject to frequent and severe flooding and impact damages by floating debris. During flood events, these structures can become floatable debris blocking stream crossings and battering other downstream floodplain development. These structures can also serve as point-sources of stream pollution. The floodway acquisition program would be initiated in the non-municipal areas to avoid interference with possible structural protection of incorporated cities, towns, villages and communities and commercial centers discussed in (2) above. The program would be voluntary in nature and relocation benefits and services would be provided to assist families to secure flood-safe replacement housing. Feasible commercial and industrial relocations would be assisted through Federal and State economic development grant and loan programs. Federal, State and local government offices and facilities would be relocated to flood-safe sites.

The Section 202 Nonstructural flood Damage Reduction program, being implemented in the Tug Fork Valley since 1985, has acquired several hundred floodway structures in West Virginia and Kentucky. This action has resulted in an overall reduction in flood damages and a reduction in the 100-year frequency flood profile in project areas. In conjunction with this program, three replacement housing sites were constructed to accommodate relocated families. In some cases, commercial structures acquired in the floodway relocated within communities protected by local protection projects (floodwalls). WVOES projects administered through FEMA's Hazard Mitigation Grant Program have also successfully acquired floodway structures throughout the State.

The proposed floodway acquisition program could be best administered through FEMA (Pre-Disaster Mitigation Program) in cooperation with WVOES. The WVHDF and WVDO could support this effort through identification and funding of replacement housing and commercial relocation sites. The success of the floodway acquisition program would be partially contingent upon the ability to secure decent, safe and sanitary replacement housing outside of the floodplain. Equally important would be a site development process for commercial relocations from the floodplain.

(4) A voluntary program of nonstructural protection should be developed for structures located in the flood fringe areas of the State that cannot be protected by structural floodwalls, upstream retention, or channel modifications. Nonstructural protection would include floodproofing, replacement on-site or permanent acquisition depending upon the height of flooding at the structure, the structure type and building condition and comparative option costs. The Section 202 Nonstructural flood Damage Reduction program being implemented in the Tug Fork Valley since 1985 has floodproofed several hundred flood- fringe structures in West Virginia and Kentucky. This action has resulted in an overall reduction in flood damages and an improvement in housing quality throughout the basin. The proposed program would not be initiated until the assessments in (1) and (2) above are completed and the floodway acquisition program has been initiated in a watershed. This nonstructural program would be best administered through the USACE, NRCS, WVCA and WVOES.

C. Plan Costs: The costs associated with this multi-component program can be divided into the four basic project/program phases of development: 1) preparation of planning/decision documents and NEPA compliance, 2) design or engineering of proposed features if needed, 3) construction of approved projects or implementation of program elements, and 4) O&M by non-Federal sponsors of completed projects or programs. Depending upon which of many existing Federal programs are used to implement the proposed strategy, the funding needs for planning/NEPA compliance, design/engineering and construction will differ. Likewise, the cost sharing responsibilities between the Federal and non-Federal sponsor will fluctuate depending upon the program applied. Table L-5 shows the range of costs associated with these four categories for the four strategic components. These approximate costs would be applied to each of the major watersheds in the State according to the number of at-risk structures and municipal centers that are located within the watersheds. At any one time, several of these phases could be underway for various regions within the State. Annual funding requirements would fluctuate depending upon the number of active regional projects and their phases of development.

| Strategic              | Component    | Planning | Design/     | Construction/   | Annual    |
|------------------------|--------------|----------|-------------|-----------------|-----------|
| Component              | Phase        |          | Engineering | Implementation  | O&M       |
| Watershed Storage      |              | \$500K   | \$5.0M      | \$50-\$100M per | \$10K-    |
| Assessment (Dams a     | ind          |          |             | project         | \$100K    |
| Reservoirs)            |              |          |             |                 |           |
| Municipal Protection   | n            | \$250K   | \$2.0M      | \$40-\$80M per  | \$40K-80K |
| Assessment (Floodw     | alls, Levees |          |             | project         |           |
| & Channel Modifica     | tions)       |          |             |                 |           |
| Floodway Property      |              | \$100K   | \$500K      | \$50K-\$100K    | \$2K-5K   |
| Acquisition            |              |          |             | per structure   |           |
| Flood Fringe           |              | \$250K   | \$750K      | \$50K-\$100K    | \$5K-10K  |
| Nonstructural protec   | tion (Flood  |          |             | per structure   |           |
| proofing & acquisition | ons)         |          |             |                 |           |
|                        |              |          |             |                 |           |

Table L-5. Projected Plan Costs\*

\* Costs are approximated based upon costs experienced in past projects and programs. Many other component s of the comprehensive strategy to reduce flood damages will have limited capital and O&M costs. Proposed regulations, legislative changes, and training and education will have relatively minimal costs compared to those displayed above. These administrative and legislative Plan components can proceed independently of the Components suggested above.

D. Plan Administration: Given the immense scope of this undertaking and the level of sustained commitment needed by many agencies and organizations involved in this program, it is recommended that the existing Task Force be retained in a more formal organization to assure coordination of the many interrelated components of this program. Coordination of the strategic program among the Task Force members could be maintained through quarterly meetings. Members of Task Force working groups may be team leaders (within their respective agencies) on projects and programs proposed in this Plan. An ongoing Task Force presence in the process would assure close coordination of the program components among the implementing agencies.

E. Plan Implementation Schedule: Through the development of the Statewide Plan, the Task Force members determined that a watershed approach to analysis of the problems, formulation of plans and plan implementation would be most appropriate for this scope of undertaking. The watershed approach to plan implementation would allow many existing Federal and State programs for flood damage reduction to be easily applied to the State. Additionally, many associated water resources development issues such as water supply, water quality improvements, stream restoration, and infrastruc ture can be best applied at the watershed level.

Of these watersheds, several already contain some form of flood storage through one or a series of reservoirs. The remaining uncontrolled watersheds would be assessed for potential storage facilities. Several of these watershed studies can be accomplished concurrently, if sufficient funding can be secured. Individual watershed storage studies could be completed within 12 months with the most economical projects moving forward into detailed planning, design and NEPA compliance procedures.

A total of seventeen municipalities are currently protected by local protection projects. The remaining unprotected municipal centers would be assessed for local protection projects with economically justifiable projects proceeding into design and construction. Individual municipal center protection studies could be completed within 12 months with several studies proceeding concurrently. Those projects supported by a non-Federal sponsor with economic justification could proceed into detailed planning, design and NEPA compliance procedures.

Nonstructural planning to support floodway acquisitions and flood fringe floodproofing and acquisitions can be accomplished at the watershed level. Depending upon the size of the watershed and the numbers of structures in the watershed, nonstructural studies to support implementation of these activities can be completed in 12-18 months. Implementation of nonstructural projects can be accomplished at various production levels. Since floodway acquisition and floodproofing implementation occurs on a per structure basis, a nonstructural program can proceed at whatever level of funding is provided. However, eventual completion of a nonstructural project is dependent upon sustained funding and dedication of agency resources. The existing Tug Fork nonstructural project has been progressing since 1985 with many floodway structures acquired and significant numbers of structures floodproofed during that 17-year timeframe.

| AGENCY                    |  |
|---------------------------|--|
| PROJECT                   | COMMENTS   |
| WEST VIRGINIA CONSERVATIO | ON AGENCY  |
| Salem Fork                | Harrison County. Partnered with USDA-NRCS. 10,500 linear feet of     |
|                           | channel modification completed. Includes 7 dams.                     |
| Warm Springs Run          | Includes 8 dams.   |
| New Creek – Whites Run    | Includes 9 dams  |
| South Fork                | Pendleton County. Partnered with USDA-NRCS. 6,050 linear feet of     |
|                           | channel modification completed. Includes 23 dams                     |
| Patterson Creek           | Grant and Mineral Counties. Partnered with USDA-NRCS. 2,110 linear   |
|                           | feet of channel modification remaining to be built. Includes 23 dams |
| Lunice Creek              | Grant County. Partnered with USDA-NRCS. 4,600 linear feet of         |
|                           | channel modification completed. Includes 3 dams                      |
| Upper Buffalo Creek       | Marion County. Partnered with USDA-NRCS. 6,760 linear feet of        |
|                           | channel modification under construction. Includes 7 dams             |

| Upper Grave Creek           | Marshall County and Pennsylvania, Partnered with USDA-NRCS            |  |  |
|-----------------------------|---|--|--|
|                             | 19,000 linear feet of channel modification completed. Includes 7 dams |  |  |
| Daves Fork-Christians Fork  | Mercer County, Partnered with USDA-NRCS, 6,600 linear feet of         |  |  |
|                             | channel modification completed. Includes 3 dams                       |  |  |
| Saltlick Creek              | Includes 5 dams   |  |  |
| Marlin Run                  | Includes 1 dams   |  |  |
| Bond's Creek                | Ritchie County. Partnered with USDA-NRCS. 30,300 linear feet of       |  |  |
|                             | channel modification completed. Includes 1 dams                       |  |  |
| Brush Creek                 | Mercer County. Partnered with USDA-NRCS. 30,300 linear feet of        |  |  |
|                             | channel modification completed. Includes 10 dams                      |  |  |
| Polk Creek                  | Lewis County. Partnered with USDA-NRCS. 6,860 linear feet of          |  |  |
|                             | channel modification completed. Includes 8 dams                       |  |  |
| Harmon Creek                | Includes 6 dams   |  |  |
| Wheeling Creek              | Includes 5 dams   |  |  |
| Upper Deckers Creek         | Preston County. Partnered with USDA-NRCS. 35,300 linear feet of       |  |  |
|                             | channel modification completed. Includes 7 dams                       |  |  |
| Pecks Run                   | Upshur County. Partnered with USDA-NRCS. 27,000 linear feet of        |  |  |
|                             | channel modification completed.                                       |  |  |
| Blakes Creek – Armour Creek | Includes 1 dam.   |  |  |
| Big Ditch Run               | Webster County. Partnered with USDA-NRCS. 19,300 linear feet of       |  |  |
|                             | channel modification completed. Includes 1 dams                       |  |  |
| Elk Twomile Creek           | Includes 2 dams   |  |  |
| Shooks Run                  | Barbour County. Partnered with USDA-NRCS. 3,800 linear feet of        |  |  |
|                             | channel modification completed.                                       |  |  |
| Pond Run                    | Wood County. Partnered with USDA-NRCS. 15,450 linear feet of          |  |  |
|                             | channel modification completed. Includes 1 dam.                       |  |  |
| Mill Creek                  | Includes 5 dams.  |  |  |
| South Branch                | Includes 5 dams that have not been built.                             |  |  |
| Lost River                  | Includes 2 dams under construction and 3 dams that have not been      |  |  |
|                             | built.  |  |  |
| Pocatalico River            | Includes 2 dams.  |  |  |

| Soak Creek of Piney Creek  | Raleigh County. Partnered with USDA-NRCS. 14,300 linear feet of channel modification completed.   |
|--|---|
| Little Whitestick-Cranberry of Piney Creek   | Raleigh County, Partnered with USDA-NRCS. 11,170 linear feet of channel modification under construction, 8,080 linear feet remaining to be built. |
| North and South Mill Creek   | Includes 4 dams and 2 dams that have not been built.  |
| Upper Mud River  | Includes 1 dam.   |
|  |   |
| Howard Creek   | Greenbrier County, Partnered with USDA-NRCS. 2,940 linear feet of channel modification under construction. Includes 1 dam.                        |
| Middle Grave Creek   | Marshall County. Partnered with USDA-NRCS. 4,820 linear feet of   |
|  | channel modification completed.   |
| North Fork of Hughes River   | Includes 1 dam.   |
| Tributary of Evitts Run  | Jefferson County. Partnered with USDA-NRCS. 1,900 linear feet of  |
|  | channel modification completed.   |
| FEDERAL EMERGENCY MANAGEMEN  |   |
| Cabell, Wyoming, Raleigh, McDowell, Putnam<br>County-wide Map Conversion and Studies.              | Fully funded and underway.  |
| Jackson County Map Conversion and Study.   | Released in January 2003.   |
| Mercer County, Oceana, Smithers, Reedy and<br>White Sulphur Springs Map Conversion and<br>Studies. | Released in 2002.   |
| Tug Fork River - Revised Hydrographic and<br>Hydrologic Study                                      | McDowell County. Revise data.   |
| Elkhorn Creek- Revised Hydrographic and<br>Hydrologic Study  | McDowell County. Revise data.   |
| Guyandotte - Revised Hydrographic and<br>Hydrologic Study  | Wyoming County. Revise data.  |
| Clear Fork – Oceana - Revised Hydrographic   | Wyoming County. Community suspended (Oceana was reinstated after  |
| and Hydrologic Study   | the 2001 flood event.) Revise data.   |
| US ARMY CORPS OF ENGINEERS   | · · · · · · · · · · · · · · · · · · ·   |

| Elkins LPP                               | Channel Cutoff and Levees on Tygart Valley River                    |  |  |
|--|---|--|--|
| Buckhannon LPP                           | Channel modification and cutoff on Buckhannon River                 |  |  |
| Rainelle LPP                             | Channel Modification  |  |  |
| Spencer LPP                              | Channel Modification  |  |  |
| Milton LPP                               | Feasibility Study completed, sign PCA – Floodwall and Levee         |  |  |
| Griffithville / Yawkey LPP               | Channel Modification  |  |  |
| Marlinton LPP                            | Feasibility Study completed, sign PCA – Floodwall and Levee         |  |  |
| Pocatalico River Basin Study             | Basin Study completed – no economically justified projects          |  |  |
| Point Pleasant LPP                       | Combination Floodwall and Levee                                     |  |  |
| Ceredo/Kenova LPP                        | Combination Floodwall and Levee                                     |  |  |
| Huntington LPP                           | Combination Floodwall and Levee                                     |  |  |
| Parkersburg LPP                          | Combination Floodwall and Levee                                     |  |  |
| McDowell County Nonstructural Project    | Floodproofing and permanent floodplain relocations                  |  |  |
|  | Ringwall at High School and Floodproofing and permanent floodplain  |  |  |
| Hatfield Bottom Nonstructural Project    | relocations   |  |  |
| Matewan LPP                              | Floodwall and Fill (Mate Creek Housing Site)                        |  |  |
| Matewan Nonstructural Project            | Floodproofing and permanent floodplain relocations                  |  |  |
| Mingo County Nonstructural Project       | Floodproofing and permanent floodplain relocations                  |  |  |
| West Williamson LPP                      | Concrete Floodwall  |  |  |
| Williamson Central Business District LPP | Combination Floodwall and Cell / Levee                              |  |  |
| Williamson Nonstructural Project         | Floodproofing and permanent floodplain relocations                  |  |  |
| Wayne County Nonstructural Project       | Floodproofing and permanent floodplain relocations                  |  |  |
| Island Creek LPP                         | Feasibility study complete, sign PCA - Channel modification         |  |  |
| Mullens LPP                              | Inactive feasibility study - no local sponsor                       |  |  |
| Oceana LPP                               | Inactive feasibility study – no local sponsor                       |  |  |
| Princeton LPP                            | Feasibility study underway  |  |  |
| USDA - FARM SERVICE AGENCY               |   |  |  |
| Emergency Conservation Program           | Disaster specific allocations used to restore farmlands.            |  |  |
| <b>USDA - NATURAL RESOURCES CON</b>      | SERVATION SERVICE   |  |  |
| Salem Fork                               | Harrison County. Partnered with WVCA. 10,500 linear feet of channel |  |  |
|  | modification completed. Includes 7 dams.                            |  |  |
| Warm Springs Run                         | Partnered with WVCA. Includes 8 dams.                               |  |  |

| New Creek – Whites Run      | Partnered with WVCA. Includes 9 dams                                  |  |
|-----------------------------|---|--|
| South Fork                  | Pendleton County. Partnered with WVCA. 6,050 linear feet of channel   |  |
|                             | modification completed. Includes 23 dams                              |  |
| Patterson Creek             | Grant and Mineral Counties. Partnered with WVCA. 2,110 linear feet of |  |
|                             | channel modification remaining to be built. Includes 23 dams          |  |
| Lunice Creek                | Grant County. Partnered with WVCA. 4,600 linear feet of channel       |  |
|                             | modification completed. Includes 3 dams                               |  |
| Upper Buffalo Creek         | Marion County. Partnered with WVCA. 6,760 linear feet of channel      |  |
|                             | modification under construction. Includes 7 dams                      |  |
| Upper Grave Creek           | Marshall County and Pennsylvania. Partnered with WVCA. 19,000         |  |
|                             | linear feet of channel modification completed. Includes 7 dams        |  |
| Daves Fork-Christians Fork  | Mercer County. Partnered with WVCA. 6,600 linear feet of channel      |  |
|                             | modification completed. Includes 3 dams                               |  |
| Saltlick Creek              | Partnered with WVCA. Includes 5 dams                                  |  |
| Marlin Run                  | Partnered with WVCA. Includes 1 dams                                  |  |
| Bond's Creek                | Ritchie County. Partnered with WVCA. 30,300 linear feet of channel    |  |
|                             | modification completed. Includes 1 dams                               |  |
| Brush Creek                 | Mercer County. Partnered with WVCA. 30,300 linear feet of channel     |  |
|                             | modification completed. Includes 10 dams                              |  |
| Polk Creek                  | Lewis County. Partnered with WVCA. 6,860 linear feet of channel       |  |
|                             | modification completed. Includes 8 dams                               |  |
| Harmon Creek                | Partnered with WVCA. Includes 6 dams                                  |  |
| Wheeling Creek              | Partnered with WVCA. Includes 5 dams                                  |  |
| Upper Deckers Creek         | Preston County. Partnered with WVCA. 35,300 linear feet of channel    |  |
|                             | modification completed. Includes 7 dams                               |  |
| Pecks Run                   | Upshur County. Partnered with WVCA. 27,000 linear feet of channel     |  |
|                             | modification completed.   |  |
| Blakes Creek – Armour Creek | Kanawha County. Partnered with WVCA. Includes 1 dam.                  |  |
| Big Ditch Run               | Webster County. Partnered with WVCA. 19,300 linear feet of channel    |  |
|                             | modification completed. Includes 1 dams                               |  |
| Elk Twomile Creek           | Kanawha County. Partnered with WVCA. Includes 2 dams                  |  |

|          | Shooks Run                                 | Barbour County. Partnered with WVCA. 3,800 linear feet of channel modification completed |  |  |
|----------|--|--|--|--|
|          | Pond Pun                                   | Wood County, Partnered with WV/CA, 15,450 linear feet of channel                         |  |  |
|          |  | modification completed includes 1 dam  |  |  |
|          | Mill Creek                                 | Partnered with WV/CA Includes 5 dams   |  |  |
|          | South Branch                               | Partnered with WVCA Includes 5 dams that have not been built                             |  |  |
|          | Lost River                                 | Partnered with WV/CA Includes 2 dams under construction and 3 dams                       |  |  |
|          |  | that have not been built.  |  |  |
|          | Pocatalico River                           | Partnered with WVCA. Includes 2 dams.  |  |  |
|          | Soak Creek of Piney Creek                  | Raleigh County. Partnered with WVCA. 14,300 linear feet of channel                       |  |  |
|          |  | modification completed.  |  |  |
|          | Little Whitestick-Cranberry of Piney Creek | Raleigh County, Partnered with WVCA. 11,170 linear feet of channel                       |  |  |
|          |  | modification under construction, 8,080 linear feet remaining to be built.                |  |  |
|          | North and South Mill Creek                 | Partnered with WVCA. Includes 4 dams and 2 dams that have not been                       |  |  |
|          |  | built.   |  |  |
|          | Upper Mud River                            | Partnered with WVCA. Includes 1 dam.   |  |  |
|          | Howard Creek                               | Greenbrier County, Partnered with WVCA. 2,940 linear feet of channel                     |  |  |
|          |  | modification under construction. Includes 1 dam.   |  |  |
|          | Middle Grave Creek                         | Marshall County. Partnered with WVCA. 4,820 linear feet of channel                       |  |  |
|          |  | modification completed.  |  |  |
|          | North Fork of Hughes River                 | Ritchie County. Partnered with WVCA. Includes 1 dam.                                     |  |  |
|          | Tributary of Evitts Run                    | Jefferson County. Partnered with WVCA. 1,900 linear feet of channel                      |  |  |
|          |  | modification completed.  |  |  |
|          | Upper Marsh Fork Preliminary Investigation | Raleigh County. 1962   |  |  |
|          | Report                                     |  |  |  |
|          | Raleigh County Floodplain Management Study | Raleigh County. 1982 and 1985  |  |  |
|          | Upper Bluestone River Preliminary          | Mercer County. 1966  |  |  |
|          | Investigation Report                       | Freedte Orente 1000  |  |  |
| <u> </u> | Dunioup Creek Local Implementation Plan    | Fayette County. 1998   |  |  |
|          |  | Fayette County, 1986   |  |  |
|          | Neadow Creek Preliminary Investigation     | Fayette County. 1976   |  |  |
|          | Report                                     |  |  |  |

| Ocea   | na Preliminary Investigation Study     | Wyoming County. 1965  |
|--------|--|---|
| Rock   | castle Creek Preliminary Investigation | Wyoming County. 1964  |
| Study  | 1                                      |   |
| Mulle  | ns Preliminary Investigation Study     | Wyoming County. 1965  |
| Requ   | est for Watershed Plan under PL - 566  | Wyoming County. 2001  |
| Wate   | r Resources Study for Water Supply     | McDowell County. 1995   |
| US FIS | H AND WILDLIFE SERVICE                 |   |
| Partn  | ers for Fish and Wildlife              | Technical and financial assistance to private landowners for fish and wildlife habitat restoration. |

| GENCY                  |         |                           |
|------------------------|---------|---------------------------|
| PROJECT NAME           | COUNTY  | STREAM LOCATION           |
| SDA-NRCS AND WVCA DAMS | S       |                           |
| Saltlick Creek 4       | Braxton | Berry Fork                |
| Saltlick Creek 6       | Braxton | Pickles Fork              |
| Saltlick Creek 7       | Braxton | Spruce Fork               |
| Saltlick Creek 8       | Braxton | Hughes Fork               |
| Saltlick Creek 9       | Braxton | Saltlick Creek            |
| Harmon Creek 1         | Brooke  | Sappingtons Run           |
| Harmon Creek 13        | Brooke  | Brown Hollow              |
| Harmon Creek 14        | Brooke  | Alexanders Run            |
| Harmon Creek 2         | Brooke  | Tributary of Harmon Cr    |
| Harmon Creek 3         | Brooke  | Tributary of Meckling Run |
| Harmon Creek 4         | Brooke  | Meckling Run              |
| Lunice Creek 10        | Grant   | Saltblock Run             |

| PROJECT NAME                  | COUNTY     | STREAM LOCATION                |
|-------------------------------|------------|--------------------------------|
| Lunice Creek 11               | Grant      | Tributary of North Fork        |
| Lunice Creek 9                | Grant      | North Fork Lunice Creek        |
| New Creek 12                  | Grant      | Tributary of New Creek         |
| New Creek 14                  | Grant      | Linton Creek                   |
| North And South Mill Creek 16 | Grant      | Gum Hollow Of North Mill Creek |
| North And South Mill Creek 3  | Grant      | Rough Run                      |
| North And South Mill Creek 4  | Grant      | Tributary of South Mill Creek  |
| North And South Mill Creek 7  | Grant      | South Mill Creek               |
| Patterson Creek 1             | Grant      | Tributary of Patterson Creek   |
| Patterson Creek 12            | Grant      | Lower Thorn Run                |
| Patterson Creek 13            | Grant      | Rosser Run                     |
| Patterson Creek 2             | Grant      | Tributary of Patterson Creek   |
| Patterson Creek 3             | Grant      | Upper Thorn Run                |
| Patterson Creek 4             | Grant      | Middle Fork                    |
| Patterson Creek 41            | Grant      | North Fork                     |
| Patterson Creek 49            | Grant      | Tributary of Patterson Creek   |
| Patterson Creek 6             | Grant      | Elklick Run                    |
| Howard Creek 12               | Greenbrier | Dry Creek                      |
| Lost River 27                 | Hardy      | Upper Cove Run                 |
| Lost River 4                  | Hardy      | Kimsey Run                     |
| South Fork 1                  | Hardy      | Shooks Run                     |
| South Fork 2                  | Hardy      | Stump Run                      |
| South Fork 4                  | Hardy      | Rohrbaugh Run                  |
| South Fork 5                  | Hardy      | Radabaugh Run                  |

| PROJECT NAME                | COUNTY   | STREAM LOCATION                |
|-----------------------------|----------|--------------------------------|
| Salem Fork 11               | Harrison | Tributary of Jacobs Run        |
| Salem Fork 11a              | Harrison | Tributary of Jacobs Run        |
| Salem Fork 12               | Harrison | Tributary of Jacobs Run        |
| Salem Fork 13               | Harrison | Tributary of Salem Fork        |
| Salem Fork 14               | Harrison | Dark Hollow Of Jacobs Run      |
| Salem Fork 15               | Harrison | Jacobs Run                     |
| Salem Fork 9                | Harrison | Tributary of Patterson Fork    |
| Mill Creek 10               | Jackson  | Elk Fork                       |
| Mill Creek 13               | Jackson  | Tug Fork                       |
| Mill Creek 4                | Jackson  | Joes Run                       |
| Mill Creek 5                | Jackson  | Big Run                        |
| Mill Creek 8                | Jackson  | Left Fork Of Frozencamp Creek  |
| Mill Creek 9                | Jackson  | Right Fork Of Frozencamp Creek |
| Pocatalico River 28         | Jackson  | Middle Fork                    |
| Blakes Creek-Armour Creek 7 | Kanawha  | Blakes Creek                   |
| Elk Twomile Creek 12        | Kanawha  | Tributary of Elk Twomile Creek |
| Elk Twomile Creek 13        | Kanawha  | Tributary of Elk Twomile Creek |
| Elk Twomile Creek 14        | Kanawha  | Hunter Run                     |
| Polk Creek 1                | Lewis    | Tributary of Polk Creek        |
| Polk Creek 13               | Lewis    | Sassafras Run                  |
| Polk Creek 4                | Lewis    | Tributary of Polk Creek        |
| Polk Creek 5                | Lewis    | Tributary of Polk Creek        |
| Polk Creek 6                | Lewis    | Tributary of Polk Creek        |
| Polk Creek 7                | Lewis    | Dry Fork                       |

| PROJECT NAME             | COUNTY   | STREAM LOCATION           |
|--------------------------|----------|---------------------------|
| Polk Creek 8             | Lewis    | Tributary of Polk Creek   |
| Polk Creek 9             | Lewis    | Keith Fork                |
| Upper Mud River 2-A      | Lincoln  | Tug Fork                  |
| Upper Buffalo Creek 16   | Marion   | Hibbs Run                 |
| Upper Buffalo Creek 2    | Marion   | Huey Run                  |
| Upper Buffalo Creek 22   | Marion   | Big Run                   |
| Upper Buffalo Creek 33-A | Marion   | Flat Run                  |
| Upper Buffalo Creek 37-A | Marion   | Whetstone Run             |
| Upper Buffalo Creek 39   | Marion   | Llewellyn Run Of Flat Run |
| Upper Buffalo Creek 4    | Marion   | Owen Davy Fork            |
| Upper Grave Creek 1      | Marshall | Tributary of Grave Creek  |
| Upper Grave Creek 3      | Marshall | Tributary of Grave Creek  |
| Upper Grave Creek 4      | Marshall | Tributary of Grave Creek  |
| Upper Grave Creek 5      | Marshall | Ramp Hollow               |
| Upper Grave Creek 7      | Marshall | Tributary of Grave Creek  |
| Upper Grave Creek 8      | Marshall | Tributary of Grave Creek  |
| Upper Grave Creek 9      | Marshall | Tributary of Grave Creek  |
| Wheeling Creek 18        | Marshall | Grandstaff Run            |
| Wheeling Creek 23        | Marshall | Turkey Run                |
| Wheeling Creek 25        | Marshall | Wolf Run                  |
| Wheeling Creek 3         | Marshall | Dunkard Fork              |
| Brush Creek 10           | Mercer   | Tributary of South Fork   |
| Brush Creek 12           | Mercer   | Glady Fork                |
| Brush Creek 14           | Mercer   | North Fork                |

| PROJECT NAME                | COUNTY  | STREAM LOCATION              |
|-----------------------------|---------|------------------------------|
| Brush Creek 15              | Mercer  | North Fork                   |
| Brush Creek 19a             | Mercer  | Middle Fork                  |
| Brush Creek 4               | Mercer  | Tributary of South Fork      |
| Brush Creek 5               | Mercer  | Tributary of South Fork      |
| Brush Creek 6               | Mercer  | Tributary of South Fork      |
| Brush Creek 7a              | Mercer  | Tributary of South Fork      |
| Brush Creek 9               | Mercer  | South Fork                   |
| Daves Fork-Christian Fork 1 | Mercer  | Tributary of Daves Fork      |
| Daves Fork-Christian Fork 2 | Mercer  | Tributary of Daves Fork      |
| Daves Fork-Christian Fork 3 | Mercer  | Christian Fork               |
| New Creek 1                 | Mineral | Tributary of New Creek       |
| New Creek 10                | Mineral | Ash Spring Run               |
| New Creek 16                | Mineral | Thunder Run                  |
| New Creek 17                | Mineral | Ash Spring Run               |
| New Creek 5                 | Mineral | Tributary of New Creek       |
| New Creek 7                 | Mineral | Tributary of New Creek       |
| New Creek 9                 | Mineral | Mill Run                     |
| Patterson Creek 14          | Mineral | Harness Run                  |
| Patterson Creek 15          | Mineral | Mikes Run                    |
| Patterson Creek 20          | Mineral | Liller Run Of Mill Creek     |
| Patterson Creek 21          | Mineral | Mill Run                     |
| Patterson Creek 22          | Mineral | Wild Meadow Run              |
| Patterson Creek 24          | Mineral | Tributary of Patterson Creek |
| Patterson Creek 25          | Mineral | Johnson Run                  |

| PROJECT NAME       | COUNTY  | STREAM LOCATION               |
|--------------------|---------|-------------------------------|
| Patterson Creek 26 | Mineral | Tributary of Patterson Creek  |
| Patterson Creek 27 | Mineral | Tributary of Patterson Creek  |
| Patterson Creek 28 | Mineral | Cabin Run                     |
| Patterson Creek 30 | Mineral | Tributary of Cabin Run        |
| Patterson Creek 32 | Mineral | Purgit Run                    |
| Patterson Creek 36 | Mineral | Tributary of Patterson Creek  |
| Patterson Creek 37 | Mineral | Tributary of Patterson Creek  |
| Patterson Creek 38 | Mineral | Hollenbeck Run                |
| Patterson Creek 44 | Mineral | Pasture Run                   |
| Patterson Creek 45 | Mineral | Graveyard Run                 |
| Patterson Creek 46 | Mineral | Painter Run                   |
| Patterson Creek 47 | Mineral | Tributary of Patterson Creek  |
| Patterson Creek 48 | Mineral | Pursley Run                   |
| Patterson Creek 50 | Mineral | Horseshoe Creek (Georges Run) |
| Patterson Creek 52 | Mineral | Mud Run                       |
| Warm Springs Run 1 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 2 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 3 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 4 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 5 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 6 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 7 | Morgan  | Tributary of Warm Springs Run |
| Warm Springs Run 9 | Morgan  | Tributary of Warm Springs Run |
| Wheeling Creek 7   | Ohio    | Middle Wheeling Creek         |

| PROJECT NAME          | COUNTY     | STREAM LOCATION               |
|-----------------------|------------|-------------------------------|
| South Fork 10         | Pendleton  | Stony Run                     |
| South Fork 11         | Pendleton  | Road Run                      |
| South Fork 12         | Pendleton  | Detimer Run                   |
| South Fork 13         | Pendleton  | Hawes Run                     |
| South Fork 14         | Pendleton  | Broad Run                     |
| South Fork 15         | Pendleton  | Miller Run                    |
| South Fork 16         | Pendleton  | George Run                    |
| South Fork 17         | Pendleton  | Little Fork                   |
| South Fork 18         | Pendleton  | Stony Run                     |
| South Fork 19         | Pendleton  | Brushy Fork                   |
| South Fork 21         | Pendleton  | Little Rough Run              |
| South Fork 27         | Pendleton  | Dry River Hollow Of Hawes Run |
| South Fork 32         | Pendleton  | Tributary of South Fork       |
| South Fork 33         | Pendleton  | Tributary of South Fork       |
| South Fork 35         | Pendleton  | Tributary of South Fork       |
| South Fork 36         | Pendleton  | Little Stony Run              |
| South Fork 37         | Pendleton  | Camp Run                      |
| South Fork 6          | Pendleton  | Wilson Run                    |
| South Fork 9          | Pendleton  | Dice Run                      |
| Marlin Run 1          | Pocahontas | Marlin Run                    |
| Upper Deckers Creek 1 | Preston    | Deckers Creek                 |
| Upper Deckers Creek 2 | Preston    | Laurel Run                    |
| Upper Deckers Creek 3 | Preston    | Tributary of Dillan Run       |
| Upper Deckers Creek 4 | Preston    | Dillan Run                    |

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|---------|---|---|---|---|---|---|
|---------|---|---|---|---|---|---|

| PROJECT NAME                        | COUNTY   | STREAM LOCATION                   |
|-------------------------------------|----------|-----------------------------------|
| Upper Deckers Creek 5               | Preston  | Kanes Run                         |
| Upper Deckers Creek 6               | Preston  | Tributary of Deckers Creek        |
| Upper Deckers Creek 7               | Preston  | Tributary of Decker Creek         |
| Bonds Creek 1                       | Ritchie  | Long Bottom                       |
| Pullman 1                           | Ritchie  | Tributary of Left Fork Slab Creek |
| North Fork Hughes River             | Ritchie  | North Fork Hughes River           |
| Charles Fork 17                     | Roane    | Charles Fork                      |
| Pocatalico River 14                 | Roane    | Silcott Fork                      |
| Jumping Branch 1                    | Summers  | Jumping Branch                    |
| Big Ditch 1                         | Webster  | Tributary of Big Ditch Run        |
| Pond Run 1                          | Wood     | Pond Run                          |
| Walker Creek Recreation Impoundment | Wood     | Walker Creek                      |
| US ARMY CORPS OF ENGINEERS          | S DAMS   |                                   |
| Beech Fork Lake and Dam             | Wayne    | Beech Fork of Twelvepole Creek    |
| Bluestone Lake and Dam              | Summers  | New River                         |
| Burnsville Lake and Dam             | Gilmer   | Little Kanawha River              |
| East Lynn Lake and Dam              | Wayne    | Twelvepole Creek                  |
| R. D. Bailey Lake and Dam           | Wyoming  | Guyandotte River                  |
| Rowlesburg Lake and Dam             | Preston  | Cheat River (Not Constructed)     |
| Summersville Lake and Dam           | Nicholas | Gauley River                      |
| Sutton Lake and Dam                 | Braxton  | Elk River                         |
| Stonewall Jackson Lake and Dam      | Lewis    | West Fork River                   |
| Tygart Lake and Dam                 | Taylor   | Tygart Valley River               |
| Jennings Randolph Lake and Dam      | Mineral  | North Branch of the Potomac River |

| PROJECT NAME                     | COUNTY         | STREAM LOCATION                     |
|----------------------------------|----------------|-------------------------------------|
| US ARMY CORPS OF ENGINEER        | RSLOCKS        |                                     |
| London                           | Kanawha        | Kanawha River                       |
| Marmet                           | Kanawha        | Kanawha River                       |
| Racine                           | Mason          | Ohio River                          |
| Robert C. Byrd                   | Mason          | Ohio River                          |
| Belleville                       | Wood           | Ohio River                          |
| Winfield                         | Putnam         | Kanawha River                       |
| Hannibal                         | Wetzel         | Ohio River                          |
| Pike Island                      | Brooke         | Ohio River                          |
| Willow Island                    | Tyler          | Ohio River                          |
| New Cumberland                   | Hancock        | Ohio River                          |
| Morgantown                       | Monongalia     | Monongahela River                   |
| Hildebrande                      | Monongalia     | Monongahela River                   |
| Opekiska                         | Monongalia     | Monongahela River                   |
| ADDITIONAL DAMS SUBJECT TO REGU  | ATION BY DEPAR | RTMENT OF ENVIRONMENTAL PROTECTION, |
| DIVISION OF WATER AND WASTE MANA | GEMENT, DAM SA | AFETY PROGRAM                       |
| Belington Water Supply Dam       | Barbour        | Mill Creek                          |
| Teter Creek Lake Dam # 1         | Barbour        | Teter Creek                         |
| R. P. Smith Power Station        | Berkeley       | Potomac                             |
| R. Paul Smith # 3 Dam            | Berkeley       | Potomac River                       |
| Sleepy Creek Dam                 | Berkeley       | Meadow Branch                       |
| Sleepy Hollow Creek Dam          | Berkeley       | Cherry Run                          |
| Burek Farm Pond                  | Brooke         | North Fork of Short Creek           |
| Castleman's Run Lake No. 1       | Brooke         | Castleman's Run                     |

| PROJECT NAME                            | COUNTY    | STREAM LOCATION                                    |
|---|-----------|--|
| Culloden Water Supply Dam               | Cabell    | Indian Fork  |
| Hatfield Farm Lake                      | Cabell    | Guyandotte River                                   |
| Lake Of Eden                            | Cabell    | Goose Run  |
| Lakeview Dam                            | Cabell    | Unnamed Tributary of Tom Creek                     |
| Melody T Ranch Lake                     | Cabell    | Unnamed Tributary of Mud River Of Guyandotte River |
| Trout Lake                              | Cabell    | Unnamed Tributary of Guyandotte River              |
| Crystal Lake                            | Doddridge | Unnamed Tributary of Middle Island Creek           |
| Babcock Lake Dam                        | Fayette   | Glade Run  |
| Plum Orchard Lake Dam                   | Fayette   | Paint Creek  |
| Mt. Storm Lake Dam                      | Grant     | Stony River  |
| Pond No. #1 Dam                         | Grant     | Buffalo Creek                                      |
| Stony River Dam                         | Grant     | Stony River Of Potomac River                       |
| Boone Farms Lake Dam                    | Hampshire | Little Cacapon                                     |
| Ferndale Farms Recreation Lake          | Hampshire | Unnamed Tributary of South Branch of Potomac River |
| Wilson Big Hollow Dam                   | Hampshire |  |
| Cherry Lake Dam                         | Hancock   | Deep Gut Run                                       |
| Thorn Bottom Farm Lake                  | Hardy     | Trout Run  |
| Warden Lake                             | Hardy     | Moore's Run  |
| Clarksburg Ws Dam                       | Harrison  | Buffalo Creek                                      |
| Deegan Lake                             | Harrison  | Davisson Run                                       |
| Harrison Power Station Sediment Pond #1 | Harrison  | Piggots Run  |
| Hinkle Lake                             | Harrison  | Davisson Run                                       |

| PROJECT NAME              | COUNTY    | STREAM LOCATION                               |
|---------------------------|-----------|---|
| Joyce Lake                | Harrison  | Unnamed Tributary of West Fork River          |
| Lake Floyd Dam            | Harrison  | West Fork River                               |
| Lower Salem Ws            | Harrison  | Salem Fork                                    |
| Maple Lake                | Harrison  | Peddlers Run                                  |
| New Lumberport Dam        | Harrison  |   |
| Oral Lake Dam             | Harrison  | Spring Fed                                    |
| Shinnston Water Supply    | Harrison  | Robinson Run                                  |
| Upper Salem Dam           | Harrison  | Dog's Run                                     |
| West Milford Dam          | Harrison  |   |
| Cedar Lake Dam No.1       | Jackson   | Unnamed Tributary Of Mill Creek Of Ohio River |
| Cedar Lake Dam No.2       | Jackson   | Unnamed Tributary Of Mill Creek               |
| Hutchinson Farm Pond      | Jackson   | Mill Creek                                    |
| Rollins Dam No.2          | Jackson   | Mill Creek                                    |
| Rollins Lake Dam No.1     | Jackson   | Spring Fed                                    |
| Turkey Run Lake           | Jackson   | Turkey Run                                    |
| Shannondale Club Ltd.     | Jefferson | Furnace Run                                   |
| Anderson Dam              | Kanawha   | Dutch Hollow                                  |
| Blake's Creek Site No.7   | Kanawha   | Ritenour Lake                                 |
| Cunningham Flyash Pond    | Kanawha   | Dutch Hollow                                  |
| Finney Branch Embankment  | Kanawha   | Finney Branch                                 |
| FMC Waste Retention Basin | Kanawha   | Davis Creek                                   |
| Holz Dam                  | Kanawha   | Sugar Camp Creek                              |
| Lake Chaweva Dam          | Kanawha   | Rocky Fork                                    |
| Poffenbarger Dam No.1     | Kanawha   | Rocky Fork                                    |

| DAMS AND LOCKS IN WEST VIRGINIA |          |                                |
|---------------------------------|----------|--------------------------------|
| AGENCY                          |          |                                |
| PROJECT NAME                    | COUNTY   | STREAM LOCATION                |
| Poffenbarger Farm Lake No. 3    | Kanawha  | Rocky Fork                     |
| Scott's Run Cinder Barrier      | Kanawha  | Scott's Run                    |
| Bendale Dam                     | Lewis    | West Fork River                |
| Jackson Mill Dam                | Lewis    | Unnamed Tributary of West Fork |
| Lake Riley                      | Lewis    | Murphy Creek                   |
| Murphy Creek Dam                | Lewis    |                                |
| Right Fork Dam                  | Lewis    | Murphy Creek                   |
| Stonecoal Creek Dam & Reservoir | Lewis    | Stonecoal Creek                |
| Weston Dam                      | Lewis    | West Fork River                |
| Lee's Fishing Lake              | Lincoln  | Mahoney Creek                  |
| Mannington Water Supply Dam     | Marion   | Dent's Run                     |
| Rachel Hunting & Fishing Dam    | Marion   | Mods Run                       |
| Rock Lake                       | Marion   | Glady Creek                    |
| Burch Run Lake No.1             | Marshall | Burch Run                      |
| Conner Run Flyash               | Marshall | Conner Run                     |
| Kaliya Ghat                     | Marshall |                                |
| Mitchell Bottom Ash Ponds       | Marshall | Ohio River                     |
| AEP Project 1301 Ash Pond       | Mason    | Little Broad Run               |
| Chief Cornstalk Public Lake     | Mason    | Ninemile Creek                 |
| McClintic #23 Dam               | Mason    | Oldtown Creek                  |
| Anawalt Lake                    | McDowell | Millseat Branch                |

McDowell

McDowell

McDowell

Anawalt Lake Dam

Twin Branch Dam No.1

Berwind Lake

Millseat Branch

War Creek

Tug Fork

| PROJECT NAME                    | COUNTY     | STREAM LOCATION                      |
|---------------------------------|------------|--------------------------------------|
| Ada Dam                         | Mercer     | East River                           |
| Horton Dam                      | Mercer     | East River                           |
| Jimmy Lewis Dam                 | Mercer     | Bluestone River                      |
| Laurel Creek Dam                | Mercer     | Laurel Creek                         |
| New Bramwell Dam                | Mercer     | Unnamed Tributary of Bluestone River |
| Old Bramwell Dam                | Mercer     | Unnamed Tributary of Bluestone River |
| Lakewood Dam                    | Mineral    | Death Valley                         |
| Old Keyser Reservoir            | Mineral    | Limestone Run                        |
| Laurel Creek Lake No.1          | Mingo      | Laurel Fork                          |
| Cobun Creek Dam                 | Monongalia | Cobun Creek                          |
| Crooked Run No. 3               | Monongalia | Crooked Run                          |
| Lough Lake                      | Monongalia | Little Indian Creek                  |
| Lynch Lake                      | Monongalia | Little Indian Creek                  |
| Paradise Lake                   | Monongalia | Boyd Run                             |
| Tibbs Run Dam                   | Monongalia | Tibbs Run                            |
| Wildwood Lake                   | Monongalia | Boyd Run                             |
| Moncove Lake                    | Monroe     | Devil Creek                          |
| Cacapon Reservoir Dam           | Morgan     | North Fork                           |
| Cacapon State Park Lake         | Morgan     | North, Middle & South Fork           |
| Coolfont Dam                    | Morgan     | Cold Spring Run                      |
| Dam C                           | Morgan     | Potomac River                        |
| Grasshopper Hollow Tailings Dam | Morgan     | Potomac River                        |
| Old Cacapon Power Dam           | Morgan     | Cacapon River                        |
| Bear Rocks Lake No.1            | Ohio       | Todd Run                             |

|  | DAMS | AND | LOCKS | IN | WEST | VIRGINIA |
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| PROJECT NAME                     | COUNTY     | STREAM LOCATION      |
|----------------------------------|------------|----------------------|
| Bear Rocks Lake No.2             | Ohio       | Todd Run             |
| Bear Rocks Lake No.3             | Ohio       | Todd Run             |
| Millcrest Farm Pond              | Ohio       | Hall Run             |
| Schenk Lake                      | Ohio       | Waddles Run          |
| McElroy Run Dam                  | Pleasants  | McElroys Run         |
| Lake Sam Hill                    | Pocahontas | Thorny Creek         |
| Seneca Lake                      | Pocahontas | Little Thorny Creek  |
| Watoga Lake Dam                  | Pocahontas | Island Lick Run      |
| Albright Bridge Dam              | Preston    | Cheat River          |
| Alpine Lake                      | Preston    | Wardwell Run         |
| Appalachian Lake                 | Preston    | Fike Run             |
| B & O Dam                        | Preston    | Little Raccoon Creek |
| Big Bear Lake                    | Preston    | Beaver Creek         |
| Bruceton Mills Dam               | Preston    | Big Sandy Creek      |
| Chippewa Lake                    | Preston    | Laurel Run           |
| Fairfax Pond                     | Preston    | Kanes Creek          |
| Lake O' Woods Dam                | Preston    | Patterson Run        |
| Masontown Water Supply Dam       | Preston    | Back Run             |
| Terra Alta Lake                  | Preston    | Snowy Creek          |
| Big Bear Lake Dam                | Preston    | Beaver Creek         |
| Bottom Ash Pond 1b               | Putnam     |                      |
| Bottom Ash Ponds 1a              | Putnam     |                      |
| FMC Employees Sportsman's Club   | Putnam     |                      |
| Hurricane Water Supply Reservoir | Putnam     | Mill Creek           |

| PROJECT NAME                  | COUNTY   | STREAM LOCATION                              |
|-------------------------------|----------|--|
| John Amos Flyash Dam          | Putnam   | Little Scary Creek                           |
| Lake Washington               | Putnam   | Hurricane Creek                              |
| Long Branch Reservoir         | Putnam   | Long Branch of Poplar Fk.                    |
| Poplar Fork Dam               | Putnam   | Poplar Fork                                  |
| Westvaco Sportsman Club No. 2 | Putnam   | Unnamed Tributary of Little Hurricane Creek. |
| Winfield Water Supply Dam     | Putnam   | Little Hurricane Creek.                      |
| Flat Top Lake Dam             | Raleigh  | Beaverpond Branch                            |
| Glade Creek Dam No. 1         | Raleigh  | Glade Creek                                  |
| Glade Creek Dam No. 2         | Raleigh  | Glade Creek                                  |
| Grandview Farm Lake           | Raleigh  | Packs Branch                                 |
| Lake Stephens Dam             | Raleigh  | Stephens Branch                              |
| Little Beaver Dam             | Raleigh  | Little Beaver Creek.                         |
| South Sand Branch             | Raleigh  |  |
| Winter Place Dam              | Raleigh  | Glade Creek                                  |
| Scott Lake                    | Randolph | Stalnaker Run                                |
| Harrisville City Reservoir    | Ritchie  | Hughes River                                 |
| No. 1 - West Of Cornwallis    | Ritchie  | Hughes River                                 |
| Pennsboro Water Supply Dam #2 | Ritchie  | Reservoir Run of Hughes River                |
| Lake Trotter                  | Roane    | Lick Fork                                    |
| Lawsons Farm Lake             | Roane    | McKeown Creek                                |
| Methodist Church Camp Lake    | Roane    | Spring Fed                                   |
| Miletree Run Dam No. 1        | Roane    | Miletree Run Creek                           |
| Miletree Run Dam No. 2        | Roane    | Miletree Run Creek                           |
| Pipestem Lake                 | Summers  | Long Branch                                  |

| PROJECT NAME                   | COUNTY  | STREAM LOCATION                       |
|--------------------------------|---------|---------------------------------------|
| Sun Valley Lake Dam            | Summers | Pipestem Creek                        |
| Flat Run Lake                  | Tucker  | Flat Run                              |
| Pendleton Lake                 | Tucker  | Pendleton Creek                       |
| Sand Run Lake                  | Tucker  | Unnamed Tributary of Blackwater River |
| Spruce Island Lake             | Tucker  | Sand Run                              |
| Thomas Dam (Concrete)          | Tucker  | North Fork                            |
| Thomas Reservoir Dam           | Tucker  | Unnamed Tributary of North Fork       |
| Conaway Run Public Fishing Are | Tyler   | Conaway Run                           |
| Sludge Impoundment No. 2       | Tyler   | Sugar Camp Run                        |
| Buckhannon Ws Dam              | Upshur  |                                       |
| Hall's Farm Pond               | Upshur  | Unnamed Tributary of Sand Run         |
| Moses Fork Fishing Lake        | Wayne   | Right Fork                            |
| Big Ditch Lake No. 1           | Webster | Long Glade Ditch                      |
| Camp Caesar Dam                | Webster | Upper Glade Run                       |
| Wells Locks And Dam            | Wirt    | Little Kanawha                        |
| A & O Farm Pond                | Wood    | Unnamed Tributary of Stillwell Creek. |
| Lake Washington                | Wood    | Vaughts Run Of Sandy Creek            |
| Tennant's Farm Pond            | Wood    | Unnamed Tributary of Laurel Fork      |
| Upper Smith Dam                | Wood    | Unnamed Tributary of Neal Run         |
| Horse Creek Dam #1             | Wyoming | Guyandotte River                      |